

Message Text

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ORIGIN SS-25

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FM SECSTATE WASHDC

TO AMEMBASSY BRASILIA IMMEDIATE

C O N F I D E N T I A L STATE 011612

EXDIS

E.O. 11652: GDS

TAGS: PFOR, BR

SUBJECT: BILATERAL MECHANISM WITH BRAZIL

REF: BRASILIA 0214

1. DRAFT MEMORANDUM OF UNDERSTANDING WHICH EMBASSY ALREADY HAS AND WHICH FORMED PART OF ACTION MEMORANDUM TO SECRETARY ON THIS SUBJECT CONSTITUTES ONLY CLEARED DRAFT. IT IS OF COURSE UNDERSTOOD THAT AS DOCUMENT THAT MUST BE SIGNED BY BOTH PARTIES IN ITS FINAL FORM, IT IS SUBJECT TO NEGOTIATION AND CHANGE. THAT NEGOTIATION HAS IN FACT BEGUN WITH SILVEIRA'S COMMENTS TO THE AMBASSADOR AND VIEWS EXPRESSED IN HIS LETTER TO THE SECRETARY. ACCORDINGLY EMBASSY IS AUTHORIZED TO WORK OUT WITH APPROPRIATE FOREIGN MINISTRY OFFICIALS SUCH CHANGES AS MAY SEEM MUTUALLY DESIRABLE ON AD REFERENDUM BASIS.

2. THE DOCUMENT IN OUR VIEW SHOULD REMAIN VERY FLEXIBLE
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AND THIS CONCEPT WOULD APPEAR TO CONFORM WITH SILVEIRA'S

VIEWS AS EXPRESSED IN PARAGRAPH TWO OF HIS LETTER OF JANUARY 12 TO SECRETARY (STATE 009720). THE MECHANISM SHOULD PROVIDE, AS STATED IN SECRETARY'S LETTER TO SILVEIRA (STATE 002699), A POLITICAL FRAMEWORK FOR TECHNICAL

DISCUSSIONS AND WE WOULD OF COURSE EXPECT THE BIENNIAL SESSION TO INCLUDE AS A MAJOR AGENDA ITEM SUCH ACROSS-THE-BOARD POLITICAL CONSULTATIONS AS THE CHAIRMEN DESIRED.

3. OUR RESPONSE TO THE INCREASE IN EMPHASIS ON POLITICAL CONTENT OF CONSULTATIONS AS SUGGESTED BY SILVEIRA WILL DEPEND ON PRECISE LANGUAGE BRAZILIANS HAVE IN MIND; AND WE CERTAINLY FORESEE NO PROBLEM WITH STRONGER REFERENCES TO "HISTORICAL TIES". INDEED, WE WOULD ENCOURAGE THEM. WE ARE UNCLEAR WHAT SILVEIRA MEANT WITH REGARD TO NEED FOR GREATER SUBSTANCE, BUT PRESUME SOME LIGHT WILL BE THROWN ON THIS EARLY IN DISCUSSIONS WITH MINISTRY OFFICIALS.

4. WITH REFERENCE TO PARENTHETICAL PORTION OF PARA 4 OF BRASILIA'S 0111, THERE WAS SOME DEBATE CONCERNING FORM OF THE CONSULTATIVE MECHANISM AS BETWEEN THAT NOW ENVISAGED AND A MORE TRADITIONAL JOINT COMMISSION BUT THERE WAS GENERAL AGREEMENT THAT WE SHOULD MOVE AHEAD WITH AN APPROPRIATE MECHANISM. KISSINGER

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